

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00
SSO-00 USIE-00 INRE-00 PM-05 H-01 INR-07 L-03
NSC-05 PA-01 PRS-01 SP-02 SS-15 IO-13 CU-02
ACDA-07 DHA-02 NEA-10 /087 W
-----014333 211123Z /10

O R 202035Z JUL 77
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 1634
INFO AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
USMISSION NATO
AMEMBASSY PARIS
AMEMBASSY ROME

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 4916

DEPT FOR EUR/RPM, EUR/SOV

FROM USDEL CSCE

E.O. 11652: GDS
TAGS: CSCE
SUBJECT: BELGRADE CSCE: JULY 20

SUMMARY: MORNING PLENARY PROVISIONALLY REGISTERED PARA-
GRAPH ON CONTRIBUTIONS BY NON-PARTICIPATING MEDITERRANEAN
STATES (NPMS). NEUTRAL/NON-ALIGNED (NNA) INTRODUCED FACTUAL
LANGUAGE INTENDED TO SERVE AS INTRODUCTION TO SUBSTANTIVE
DECISION SHEET THAT WILL BE ADOPTED BY PREPARATORY MEETING.
SOVIETS INDICATED INTEREST IN POLITICIZING INTRODUCTION BY
ADDING LANGUAGE ON CONSTRUCTIVE ATMOSPHERE IN WHICH MAIN MEET-
ING SHOULD OCCUR. NEUTRAL AND WESTERN DELS, INCLUDING
USDEL, SUGGESTED THIS WOULD GO BEYOND PREPARATORY MEETING'S
MANDATE. AFTERNOON PLENARY WAS TAKEN UP MAINLY WITH REPETI-
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TION OF POSITIONS ON ISSUE OF HOW MANY MEETINGS SHOULD BE
ASSIGNED TO SUBSIDIARY WORKING BODIES. POLISH REP INDICATED
THAT HE COULD ACCEPT SIX WEEKS OF MEETING FOR SUBSIDIARY
WORKING BODIES, AN INCREASE OF ONE WEEK OVER PREVIOUS
WARSAW PACT ANNOUNCED POSITION BUT TWO WEEKS LESS THAN WHAT
NNA PROPOSE. END SUMMARY.

1. PLENARY REGISTERED PROVISIONALLY JULY 20 FOLLOWING
PARAGRAPH. BEGIN TEXT:

5. THE NON-PARTICIPATING MEDITERRANEAN STATES WILL BE
INVITED TO MAKE KNOWN THEIR CONTRIBUTIONS, IF THEY SO
DESIRE, IN THE PLENARY AND IN THE APPROPRIATE SUBSIDIARY WORKING

BODY, IN THE CONTEXT OF THE RELEVANT PROVISIONS OF THE
FINAL ACT WITH RESPECT TO THE REALIZATION OF THE OBJECTIVES
SET OUT IN THE CHAPTER CONCERNING SECURITY AND COOPERATION
IN THE MEDITERRANEAN. THIS BODY MAY, IF IT DEEMS IT
NECESSARY, DECIDE TO INVITE THESE STATES TO MAKE FURTHER
CONTRIBUTIONS DURING THE COURSE OF THE MEETING. THE
EXECUTIVE SECRETARY SHALL TRANSMIT INVITATIONS TO THESE
STATES AND, AFTER CONSULTATIONS WITH THEM, PROPOSE TO
THE PLENARY THE DATES FOR THEIR CONTRIBUTIONS, TO TAKE
PLACE PREFERABLY DURING THE THIRD WEEK OF THE MEETING. END
TEXT.

2. THIS PARAGRAPH IS SPANISH PROPOSAL, AS AMENDED BY
TURKEY JULY 19, WITH FEW ADDITIONAL DRAFTING REFINEMENTS
AGREED BY JULY 20 PLENARY, WTPCH ALSO AGREED TO SEPARATE
IT FROM AND TO GIVE IT NUMERICAL PRIORITY OVER PARAGRAPH
PREVIOUSLY REGISTERED PROVISIONALLY ON CONTRIBUTIONS OF
ECE AND UNESCO. AS CONSEQUENCE, PARA ON NPMS CONTRIBU-
TIONS WILL BE NUMBERED "5"; PARA ON ECE AND UNESCO CON-
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TRIBUTIONS WILL BE NUMBERED "6", AND PRESENT PARAS 6-12
IN ORGANIZATION SECTION OF DECISION SHEET WILL BE RE-
NUMBERED SEQUENTIALLY.

3. NNA INTRODUCED "CHAPEAU" TITLE AND INTRODUCTORY
LANGUAGE FOR DECISION SHEET, WHICH WOULD INCLUDE FACTUAL
INFORMATION TO EFFECT THAT PARTICIPATING STATES CONVENE
IN BELGRADE ON JUNE 15 AND ADOPTED FOLLOWING DECISIONS.
(TEXT BY SEPTTEL) ROMANIAN REP SUGGESTED ADDITION OF SENTENCE
NOTING CONSTRUCTIVE ATMOSPHERE OF PREPARATORY MEETING.
SOVIET REP HINTED THAT MENTION SHOULD ALSO BE MADE OF
HOPE THAT MAIN MEETING IN FALL WILL ALSO CONDUCTED IN
CONSTRUCTIVE SPIRIT. YUGOSLAV, SWISS, BELGIAN AND
PORTUGUESE REPS QUESTIONED COMPATIBILITY OF SUCH LANGUAGE
WITH PURELY TECHNICAL TASKS SET FOR MEETING. LATTER NOTED
IT WOULD BE UNPRECEDENTED FOR A CSCE DOCUMENT TO COMMENT
EITHER ON ATMOSPHERE OF A MEETING JUST CONCLUDED OR ON
ONE STILL IN FUTURE. US REP ALSO EXPRESSED RESERVATION
ABOUT GOING BEYOND FACTUAL INTRODUCTORY LANGUAGE PROPOSED
BY NNA. COMMENT: ROMANIAN SUGGESTION TO INCLUDE ASSESS-
MENT OF SPIRIT OF PREPARATORY MEETING MAY ULTIMATELY BE
ACCEPTABLE, BUT WE CONSIDER IT NECESSARY TO ADOPT CAUTIOUS

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C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 4916

DEPT FOR EUR/RPM, EUR/SOV

FROM USDEL CSCE

ATTITUDE FOR TIME BEING IN ORDER TO DISCOURAGE SOVIET
EFFORTS TO INTRODUCE "POLITICAL CONCEPT" LANGUAGE WHICH
WOULD APPLY TO MAIN MEETING. END COMMENT.

4. AFTERNOON MEETING WAS LARGELY DEVOTED TO REPETITION BY
NUMBER OF DELS OF THEIR ALREADY KNOWN POSITIONS ON MEET-
INGS OF SUBSIDIARY WORKING BODIES (POINT 6, NOW RENUMBERED
AS POINT 7 OF NNA ORGANIZATION PAPER). SOVIETS INTRODUCED
DRAFT ANNEX TO THEIR PROPOSED VERSION OF POINT 7 WHICH CON-
TAINS CHART OF WORK PROGRAM FOR PLENARY AND SUBSIDIARY WORK-
ING BODIES FOR TWELVE-WEEK PERIOD. SOVIET DRAFT WORKING
PROGRAM GIVES SUBSIDIARY WORKING BODIES FOR THE MAIN
FINAL ACT BASKETS 19, 18 AND 20 MEETING RESPECTIVELY,
MEDITERRANEAN WORKING BODY FIVE MEETINGS, AND FOLLOW-UP WORK-
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INB GODY SIX MEETINGS. ONLY NEW TWIST IS SUGGESTION THAT A DRAFTING GROUP ON THE CONCLUDING DOCUMENT MEET CONCURRENTLY WITH THE PLENARY AFTER FIVE WEEKS DEVOTED TO MEETINGS OF SUBSIDIARY WORKING BODIES HAVE ENDED.

5. DELS EXHIBITED LITTLE INTEREST IN EXPLORING DRAFT SOVIET WORK PROGRAM IN DETAIL. POLISH REP INDICATED OPENLY FOR FIRST TIME THAT HE COULD ACCEPT SIX WEEKS OF MEETINGS IN SUBSIDIARY WORKING BODY. HE DID NOT INDICATE FLEXIBILITY ON INCREASING NUMBER OF MEETINGS PER WEEK BEYOND MAXIMUM OF FOUR SUGGESTED IN SOVIET PROPOSAL, HOWEVER, REJECTED AUSTRIAN EFFORT TO DRAW HIM OUT TO SEVEN WEEKS FOR SUBSIDIARY WORKING BODIES, AND REITERATED INSISTENCE THAT MEETING END BY DECEMBER 31, 1977.

6. POLISH REP RESPONDED TO SWISS COMMENT ABOUT NUMBER OF NEW PROPOSALS THAT ARE LIKELY TO MADE IN FALL AND WHICH WILL REQUIRE SUBSTANTIAL AMOUNT OF TIME FOR NEGOTIATION WITH SUGGESTION THAT THERE BE GENTLEMAN'S AGREEMENT THAT ALL NEW PROPOSALS WOULD BE LAID ON TABLE BY SECOND OR THIRD WEEK OF MAIN MEETING. HE ARGUED THAT OTHER DELS SHOULD ACCEPT FIXED TERMINATION DATE FOR MAIN MEETING BECAUSE THAT MEETING WAS NOT END OF CSCE ROAD. HE COULD ENVISAGE CONCLUDING DOCUMENT WHICH WOULD SAY THAT THERE HAD BEEN A THOROUGH EXCHANGE OF VIEWS IN A CONSTRUCTIVE SPIRIT, THAT CERTAIN POINTS HAD BEEN AGREED, THAT EXPERTS GROUPS HAD BEEN SET UP TO DEAL WITH CERTAIN OTHER STILL UNAGREED MATTERS, AND THAT CERTAIN OTHER PROPOSALS WERE NOT YET RIPE FOR AGREEMENT AND WOULD HAVE TO BE DISCUSSED BILATERALLY OR AT SUBSEQUENT MEETINGS. SWEDISH REP SHOWED INTEREST IN EARLY EXCHANGE OF INFORMATION ON NEW PROPOSALS. HE SAID THAT POSSIBILITY RAISED BY POLISH REP THAT UNAGREED NEW PROPOSALS MIGHT BE ASSIGNED TO POST-BELGRADE MEETINGS OF EXPERTS
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COULD HELP TO KEEP MAIN MEETING WITHIN REASONABLE TIMEFRAME.

7. COMMENT: SOVIET IDEA OF ESTABLISHING A DRAFTING GROUP TO MEET SIMULTANEOUSLY WITH PLENARY IN PERIOD BETWEEN CONCLUSION OF WORK IN SUBSIDIARY WORKING BODIES AND FINAL WEEK'S OPEN PLENARY MIGHT EVENTUALLY PROVE OF SOME UTILITY IF PLENARY COULD IN FACT CONTINUE TO DEAL WITH MATTERS NOT FULLY NEGOTIATED IN SUBSIDIARY WORKING BODIES WHILE DRAFTING GROUP WORKED SIMULTANEOUSLY AT PUTTING TOGETHER OTHER ELEMENTS OF CONCLUDING DOCUMENT. AT THIS STAGE, HOWEVER, NEITHER NNA NOR ROMANIA ARE PREPARED TO ACCEPT SOVIET DEMAND THAT SUBSIDIARY WORKING BODIES END DEFINITELY AFTER CERTAIN NUMBER OF WEEKS. THEY PREFER

A TARGET DATE FOR END OF WORK IN SUBSIDIARY WORKING BODIES WHICH WOULD PRESERVE AT LEAST POSSIBILITY THAT THOSE BODIES COULD CONTINUE IF THEY HAD NOT FINISHED THEIR WORK.

8. POLISH REP'S INFORMAL SUGGESTIONS ON NEW PROPOSALS AND POST-BELGRADE WORKING GROUPS APPEAR DESIGNED TO LIMIT NUMBER OF NEW PROPOSALS WHILE ENCOURAGING MAIN MEETING TO GET QUICKLY ENGAGED WITH NEW PROPOSALS AND AWAY FROM REVIEW OF IMPLEMENTATION, AND TO WOO NNA AWAY FROM THEIR OPPOSITION TO A FIXED TERMINATION DATE BY HINTING THAT THERE COULD BE SUBSTANTIAL POST-BELGRADE ACTIVITY. LATTER POINT IS A TRICKY ONE. POLISH REP GAVE NO INDICATION OF WHICH SORT OF NEW PROPOSALS WARSAW PACT STATES WOULD BE PREPARED TO ASSIGN TO EXPERTS MEETINGS AND WHICH THEY WOULD STONEWALL. OUR POSITION, OF COURSE, HAS BEEN THAT IT WOULD BE INAPPROPRIATE TO MAKE COMMITMENT IN PRINCIPLE TO ESTABLISH EXPERTS GROUPS TO DEAL WITH THOSE NEW PROPOSALS THAT COULD NOT BE NEGOTIATED AT BELGRADE. EACH PROPOSAL FOR SUCH AN EXPERTS MEETING WOULD HAVE TO BE EXAMINED ON ITS OWN MERITS. END COMMENT.
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Message Attributes

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TAGS: PORG, PARM, YO, CSCE
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